

Enhancing Private Sector Engagement

Introducing the Private Sector Engagement Self-Assessment Monitoring (PSE-SAM) Tool

Cindi Cisek, Susan Rae Ross, Agung Setiadha, and Tory Taylor

August 6, 2024



Top photo: 2017 Jason Houston/USAID & Bottom photo: 2018 Hannah Koenker/VectorWorks



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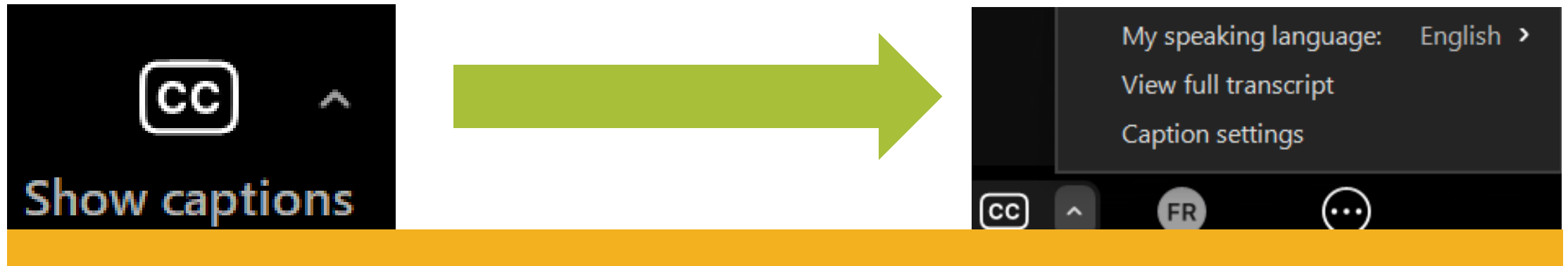
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D4I's Work



Generate Evidence

Use routine and other existing data and generate new data through rigorous methods tailored to budget, timeline, and context



Integrate Gender

Integrate gender throughout the project to ensure high-quality data for assessment of health and gender outcomes



Strengthen Capacity

Strengthen capacity through fostering collaboration, experimental learning, mentoring, and peer networks tailored to partner's needs



Promote Data Use

Visualize and communicate data in ways that are compelling, user-friendly, and actionable



Ensure Data Quality

Focus on ensuring high-quality data for effective decision making and program outcome improvement



Learn

Encourage collaboration, improved results, and timely progress updates through idea exchange and shared learning



D4I's Localization Webinar Series



Local and regional actors are vital private sector partners! For more about building strong partnerships, check out our webinars on localization in Monitoring, Evaluation, Research, and Learning.

Topics included:

- Local capacity strengthening
- Using a systems lens
- Engaging with diverse local actors and organizations
- Implementing other good practices for locally led development



Watch webinars in the series [on our YouTube playlist:](#)

1. Social Accountability in Ethiopia: Community Score Care Implementation to Improve Primary Health Care with NPI EXPAND, February 14, 2024
2. Using Sentinel Indicators and Network Analysis to Assess Health Program Sustainability in Nigeria, February 28, 2024
3. Panel Discussion: Shifting Power and the Need to Better Understand Locally Led Capacity Strengthening Efforts, March 27, 2024
4. From Policy to Practice: Navigating Localization and Equitable Partnerships in MERL, June 26, 2024
5. Localizing MERL: Insights from Local Actors in Burundi, Colombia, and Malawi, July 17, 2024



Webinar Agenda

Session	Presenter
PSE at USAID	Susan Ross , USAID
About the PSE-SAM Tool	Cindi Cisek , Data for Impact
Learning from the pilot	Tory Taylor , Data for Impact
Digital tool demonstration	Agung Setiadha , Data for Impact
Open Q&A	



Private Sector Engagement (PSE) at USAID

“The private sector plays a vital role in **addressing the root causes** of development challenges through **market-based solutions** and investments across all areas of our work, from economic growth, power, agriculture, and **global health** to humanitarian assistance, women’s empowerment, education, and addressing crisis and conflict.”



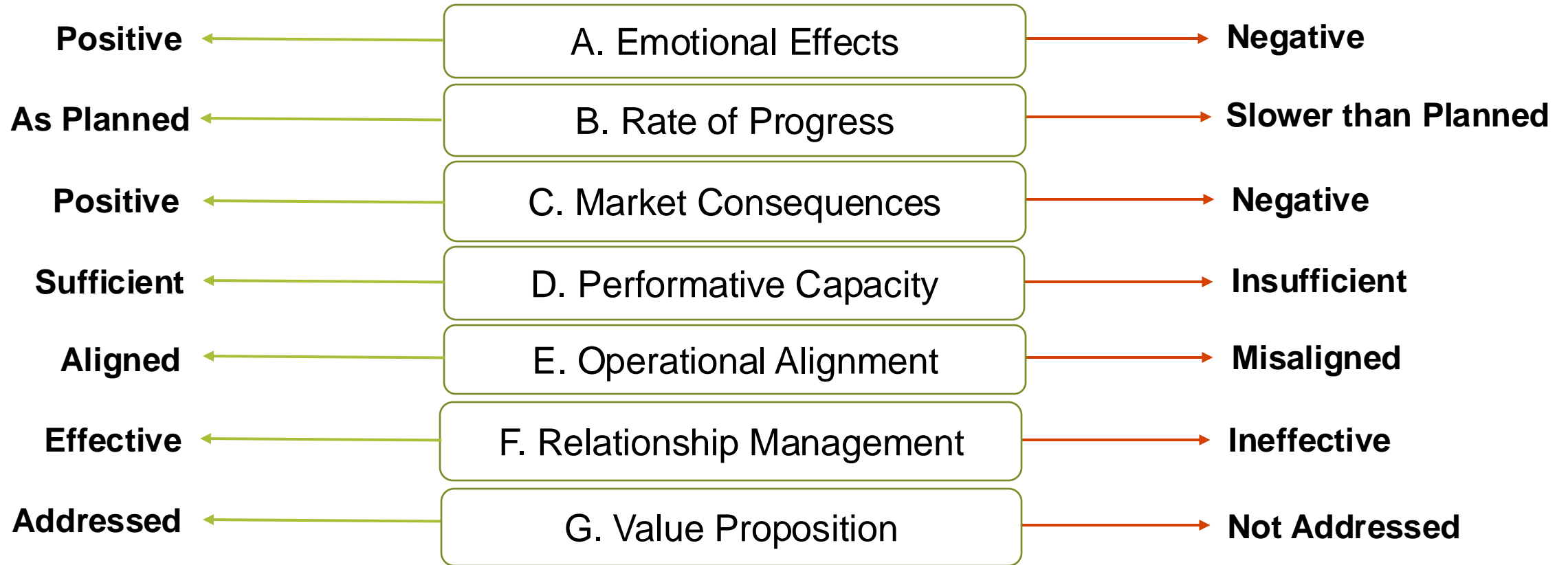
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Supporting PSE through D4I

- Although private enterprise is a critical force for sustainable development, USAID and partners lack tools to understand and improve their process of engagement.
- In 2023, building on this and other findings from research by [LASER PULSE](#), D4I created the paper-based PSE-SAM tool for use by co-engaged organizations.
- The Tanzania and Philippines Missions and their PSE partners were selected to help pilot the tool for acceptability and relevance.
- The pilot highlighted the need for automated functionality to support tool uptake, and USAID provided D4I with additional support to develop a digital version.

What is the PWCE Framework?



Positive Partnering Experience

Changing Over Time

Negative Partnering Experience



What is the PSE-SAM tool?

- A short survey that Missions/OUs and PSE partners complete on behalf of their organization, using a representative or a group meeting to decide on responses.
- Consists mainly of short statements characterizing positive engagement (2-11 statements per PWCE factor), with a five-point agree/disagree response scale.
- Provides a structure to assess an individual PSE across PWCE factors and identify areas for improvement. Intended for use over multiple rounds to track progress.
- The tool is **NOT** designed to aggregate results across different partnerships, and it should induce constructive feedback rather than tension among partners.

Private Sector Engagement (PSE) Self-Assessment Monitoring (SAM) Tool

Download Document:

[TL-22-100-D4I-PSE-SAM-Tool_508.pdf](#) (412 KB)

Abstract: Effective private sector engagement (PSE) is increasingly understood as critical to sustaining development outcomes. USAID maintains that “private enterprise is the single most powerful force for lifting lives, strengthening communities, and accelerating sustainable development.” Accordingly, USAID’s PSE Policy recognizes the importance of “engaging private sector entities early and gaining insight into their roles, motivations, and responses as market and system actors.” However, few resources exist to gauge the partnership process and inform PSE management strategies. Based on the Perceived Worth of Continued Engagement (PWCE) framework developed in 2021, the PSE Self-Assessment Monitoring (SAM) Tool helps fill this gap. It is designed for self-administration by partners engaged in development or humanitarian assistance activities or projects. Used at intervals over the life of a partnership, the tool forms part of a participatory, evidence-informed approach to PSE strengthening.

Shortname: TL-22-100

Author(s): Data for Impact

Year: 2024

Language: English

Filed under: [Guidance and Tools](#), [Philippines](#), [private sector](#), [Tanzania](#), [Tools](#)

	1	2	3	4	5
1	If there is a moderate delay in funding or other resource allocation for this engagement, my organization can adjust and keep contributing.				
2	The processes used for work planning in this engagement are similar to those used for my organization for its other work.				
3	My organization is actively involved in work planning related to this engagement, for example, by having had its annual work plans.				
Total scores					
Maximum possible score					
IV. Relationship management					
1	The roles and responsibilities for my organization within this engagement are clearly defined.				
2	My organization is in regular communication with the other organizations involved in the engagement, as best understood.				
3	If my organization has a problem or concern related to this engagement, we feel comfortable raising it with the other partners.				
4	When decisions are made that affect our work in this engagement, my organization is a part of the decision-making process.				
5	When decisions are made without my organization's input, we are at least informed of the thinking behind the decisions.				
6	It is gratifying to collaborate with the other organizations that are a part of this engagement.				
7	The other organizations in this engagement are working in good faith to help the engagement succeed.				
8	The other organizations in this engagement are happy to share internal files or records relevant to the engagement if we ask.				
9	When difficulties arise, we are able to work through them and find a mutually agreeable solution.				
10	My organization has learned something useful from the other organizations in this engagement.				

Private Sector Engagement (PSE) Self-Assessment Monitoring (SAM) Tool



What does the tool cover?

Factors	Number of Items	Maximum Score		Key Areas Assessed
		Strengths	Risks	
A. Emotional effects	2	4	4	Enthusiasm and satisfaction
B. Rate of progress	2	4	4	Pace of milestones and outputs
C. Market consequences	2	4	4	Market share and profit gains
D. Performative capacity	5	10	10	Ability to meet commitments and adapt to change
E. Operational alignment	8	16	16	Culture, planning, resilience, accountability, engagement
F. Relationship management	11	22	22	Communication, transparency, negotiation, learning, mutuality
G. Value proposition	8	16	16	Networks, funding, production, status, capacity, policy environment
Total	38	76	76	



What are some examples of items on the tool?



“Milestones for this engagement, or crucial steps in the process of working together, are being reached at a good pace.”



“Our organization has sufficient financial resources to meet its relevant commitments to this engagement.”



“When difficulties arise, the organizations in this engagement are able to work through them and find a mutually agreeable solution.”



“Participation in this engagement has improved our reputation or legitimacy, or it probably will in the future.”



What did the pilot include?

- Preparing participants from two country settings to self-administer the PSE-SAM tool at baseline and follow-up interval
- Providing data entry, analysis, results visualization, and basic interpretation for pilot participants after each round.
- Engaging pilot users in discussion about the results and the tool's acceptability and relevance to their experience.
- Using this input to finalize the paper-based version of the tool.



How are responses scored?

- Scores are calculated for each PWCE Factor (A-G). Each item response can contribute points to the **strengths score or risk score*** on the relevant factor.
- Factor scores are calculated as total points divided by the maximum number; the maximum does not include points for items the organization marks not applicable.
- These scores are simple proxies for a wealth of complex information about the PSE. They are meant to **generate conversation** among partners.
- The scoring approach helps to identify when both strong positive and negative influences are present, which might otherwise average out. It also helps to identify strengths gaps as distinct from risks.

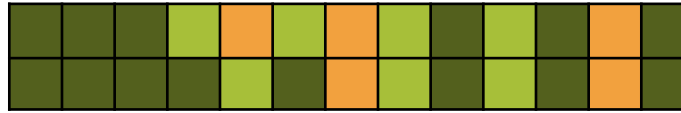
*“‘Strongly agree’ = 2 strengths points, ‘Agree’ = 1 strengths point, ‘Strongly disagree’ = 2 risk points, ‘Disagree’ = 1 risk point, “Neither” = 0 points.



Emotional Effects

- A1. Enthusiasm
- A2. Contentment

November 2022



67%, 0%

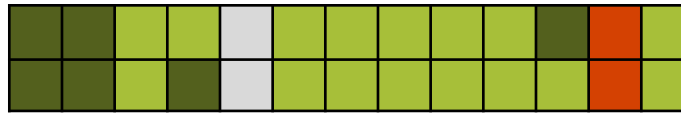
June 2023



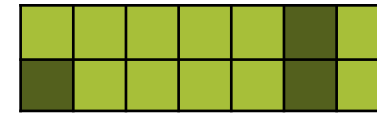
68%, 0%

Progress Rate

- B1. Milestones
- B2. Outputs



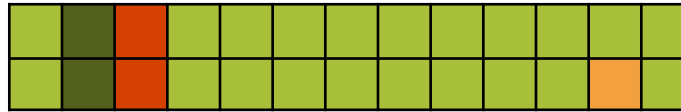
58%, 4%



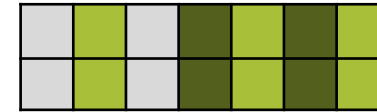
61%, 0%

Market Consequences

- C1. Market share
- C2. Profit/finance



48%, 4%



70%, 0%



Strengths gaps are evident on all three factors, but risks are rare and decreasing. The greatest improvement was in market consequences; but poor understanding of these items at baseline may have been a factor.

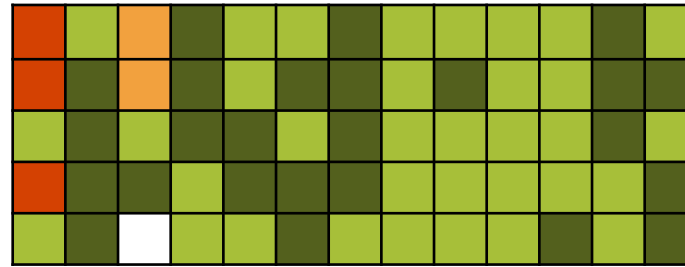


Performative Capacity

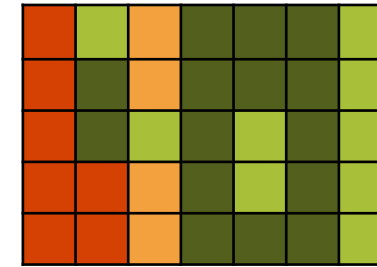
November 2022

June 2023

- D1. Financial resources
- D2. Other resources
- D3. Knowledge and expertise
- D4. Adapt to internal change
- D5. Adapt to external change*



65%, 2%



56%, 10%



Both strengths gaps and risks were identified. Performative capacity is the only factor where strengths decreased. Nearly half of partners reported negative or neutral results on this factor at follow-up.

*The blank square indicates a missing response on this item

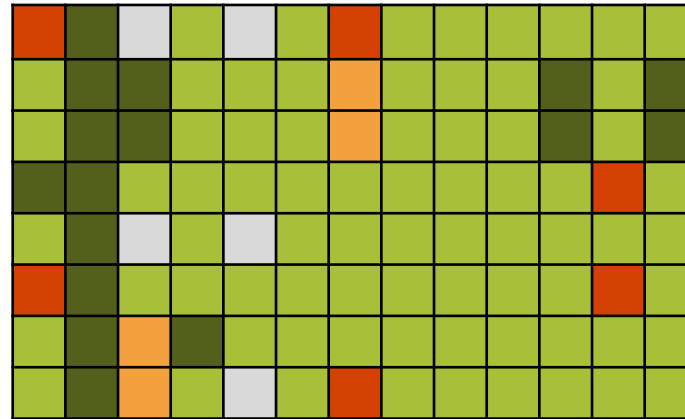


Operational Alignment

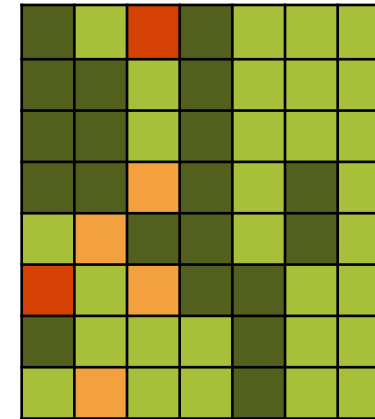
November 2022

June 2023

- E1. Pace of operations
- E2. Working language
- E3. Culture and gender norms
- E4. Accountability
- E5. Funding knowledge
- E6. Adapt to resource delay
- E7. Work plan process
- E8. Work plan involvement



53%, 3%



63%, 2%



Operational alignment improved over time, with strengths increasing (and risks decreasing slightly). At follow-up, partners' ability to adapt to resource delays was especially divergent.

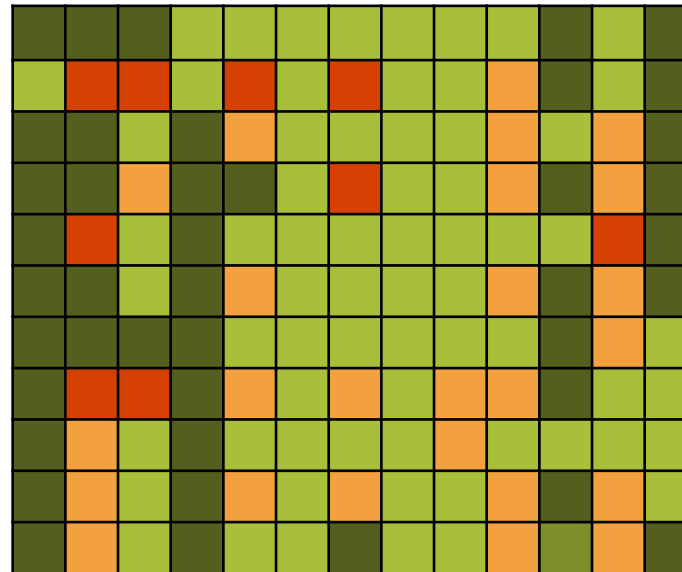


Relationship Management

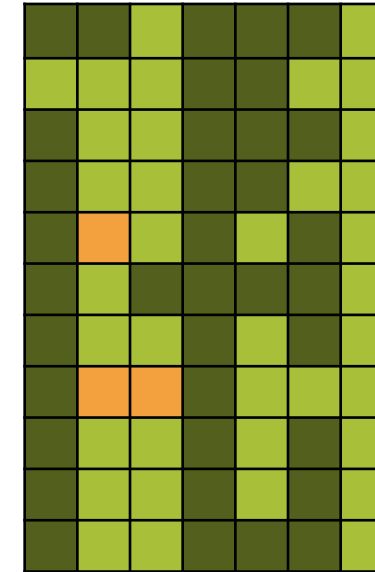
November 2022

June 2023

- F1. Defined roles
- F2. Good communication
- F3. Comfort raising concerns
- F4. Shared decision making
- F5. Informed decision making
- F6. Gratifying collaboration
- F7. Working to help succeed
- F8. Record sharing
- F9. Work through difficulties
- F10. Learning
- F11. Treated as valued



53%, 3%



72%, 0%



Relationship management has improved, with no partner reporting any risks at follow-up and a greater proportion strongly endorsing positive statements about their experience in these areas.

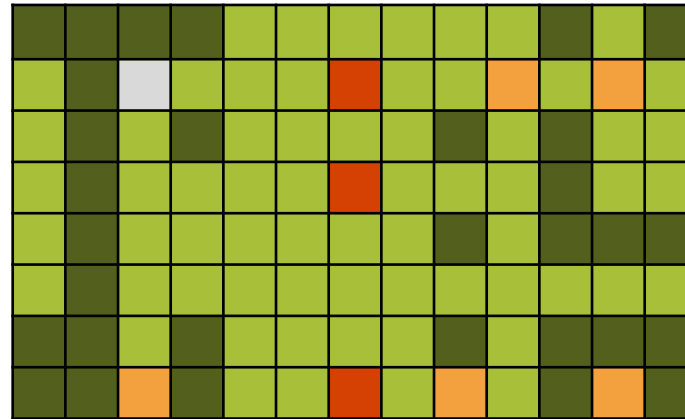


Value Proposition

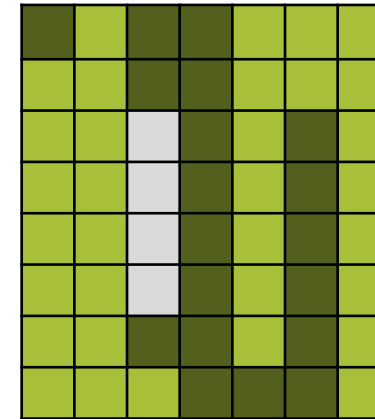
November 2022

June 2023

- G1. New contacts
- G2. New funding
- G3. Expand offerings
- G4. Business resources
- G5. New markets
- G6. Technical assistance
- G7. Legitimacy
- G8. Policy influence



60%, 1%



68%, 0%



Value proposition scores improved marginally overall, with all respondents demonstrating positive results in these areas at follow-up (as applicable).



Results Takeaways



Market-related items were not well understood at baseline.

Changes in understanding are reflected in changing scores (more strengths, fewer risks).



Value proposition, relationship management, and operational alignment grew (but fewer organizations participated in the second round).



Participants were very interested in how organizational characteristics might be affecting scores.

This was especially true for factors where risks were identified.



Performative capacity decreased between the two rounds.

Risks on these items were concentrated in a few organizations rather than distributed among all partners.



What did we learn about the process?

- Neither Mission previously had any tool on hand to monitor the progress of engaging with the private sector.
- There was good understanding of the factors and items on the tool, although their relevance to different participant groups varied.
- The tool was fast and easy complete, but some users calculated scores incorrectly and support was required for data analysis and visualization.
- Participants preferred heatmaps to alternative presentation options and liked the focus on factor-level scores.
- Trade-offs exist between averaging/combining organizations' responses and promoting confidentiality.



Creating a Digital Solution



User requirements and interface specifications for an online version of the tool were developed to guide the digitization process.



D4I digitized the tool and invited the groups that had piloted the paper-based tool to test the digital one for functionality, usability, compatibility, and performance.



Test users' feedback – mostly edits to the wording of instructions and navigation options – was incorporated into the digital tool.



The digital PSE-SAM Tool is available at <https://psetool.data4impactproject.org/>



USAID is exploring options for long-term online hosting of the tool and other services such as a help desk/user support.



PSE-SAM tool demonstration





Questions?





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